

Message Text

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C O N F I D E N T I A L STATE 200007

FOL RPT BELGRADE 5629 SENT ACTION SECSTATE INFO USUN AUG 1, 1978

QUOTE: C O N F I D E N T I A L BELGRADE 5629

E. O. 11652: GDS
TAGS: PORG
SUBJECT: FIRST YUGOSLAV REACTIONS TO NON-ALIGNED CONFERENCE

1. AT FAREWELL DINNER JULY 31 FOR MILJAN KOMATINA
(THE NEW YUGOSLAV AMBASSADOR TO THE UN), ATTENDED BY
MOST OF THE MAJOR GOY PLAYERS AT THE NON-ALIGNED
CONFERENCE, THE YUGOSLAVS DEMONSTRATED ACUTE CONCERN
OVER POSSIBLE USG REACTIONS TO THE FINAL BELGRADE NA
DOCUMENT. LONCAR (FSFA UNDER SECRETARY), KOMATINA
AND JOB ALL PULLED ME ASIDE TO EMPHASIZE THE EXTRA
ORDINARILY DIFFICULT TIME THE "MODERATES" HAD
ENCOUNTERED IN DEALING WITH THE CUBANS, BUT ALL
CLAIMED A RESOUNDING VICTORY ON THE DISPUTE OVER
THE "DEFINITION" OF NON-ALIGNMENT. (THE PANAMANIAN
AMBASSADOR, WHO WAS ALSO AT THE DINNER, TOLD ME THAT
HE HAD TWICE BEEN TOLD BY THE CHIEF OF THE CUBAN
DELEGATION THAT BELGRADE WAS A "DEFEAT" FOR THE CUBANS.)
JOB ADMITTED, HOWEVER, THAT IT WAS A PURELY TACTICAL
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VICTORY; MOST OF THE SAME BATTLES WILL HAVE TO BE
FOUGHT AGAIN IN HAVANA. BUT HE DID SAY THAT IT WOULD
BE DIFFICULT NEXT YEAR FOR THE CUBANS TO TURN THE
NAM IN A "LEFTWARD" DIRECTION BECAUSE OF THE
PRECEDENT SET AT THE BELGRADE MEETING.

2. ON PUERTO RICO, THE YUGOSLAVS TOLD ME THAT THE

LANGUAGE WAS THE PRODUCT OF THE LATIN AMERICAN CAUCUS, AND THAT THE CUBANS GOT THEIR WAY LARGELY BECAUSE U.S. "FRIENDS" INTERPOSED NO OBJECTIONS.

3. WITH REGARD TO THE MIDDLE EAST PORTION OF THE FINAL DOCUMENT, AND THE ZIONISM-IS-RACISM REFERENCES, THE POINT WAS ESSENTIALLY THE SAME: THE MIDDLE EAST CAUCUS PREPARED THE DOCUMENT, THE MODERATE ARAB STATES REMAINED SILENT, AND THE SYRIANS AND IRAQIS HAD THEIR WAY. JOB SAID THAT IN THE GENERAL DEBATE THE INDIANS "GENTLY" TRIED TO MODIFY THE ZIONISM-IS-RACISM REFERENCES, BUT RETREATED QUICKLY IN THE FACE OF A STRONG SYRIAN COUNTERATTACK.

4. THE YUGOSLAVS WERE AT PAINS TO POINT OUT THAT THE KOREAN LANGUAGE WAS SUBSTANTIALLY MORE MODERATE THAN IN THE PAST, BUT ADMITTED WHEN PUSHED THAT THIS WAS BECAUSE THE KOREAN DELEGATION, FOR TACTICAL REASONS (AVOIDANCE OF RESERVATIONS), HAD OPTED FOR MODERATION.

5. IN RESPONSE TO QUESTIONS ABOUT U. S. VIEWS ON THE FINAL DOCUMENT I SAID THAT I HAD RECEIVED NO OFFICIAL REACTION, BUT THAT I HAD A NUMBER OF PERSONAL COMMENTS: (A) THE SUCCESS--TEMPORARY THOUGH IT MAY PROVE TO BE--OF THE MODERATES ON THE LANGUAGE RELATING TO THE DEFINITION AND DIRECTION OF NON-CONFIDENTIAL

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ALIGNMENT WAS INDEED IMPORTANT AND THOSE WHO ARE EXPERTS ON NON-ALIGNMENT WILL RECOGNIZE IT AS SUCH. BUT TO THE AVERAGE READER, WHO IS NOT FAMILIAR WITH THE "THEOLOGY", THE LANGUAGE OF THE FINAL DOCUMENT WILL SOUND LIKE GOBBLEDYGOOK. THE LANGUAGE ON THE MIDDLE EAST, ZIONISM-IS-RACISM, PUERTO RICO, AND OTHER CRITICAL PARAGRAPHS, HOWEVER, WILL BE CLEAR TO EVERYONE. THUS, IN TERMS OF U.S. PUBLIC OPINION, THE YUGOSLAVS AND OTHER "MODERATES" SHOULD NOT BE SURPRISED IF THE BELGRADE MEETING IS VIEWED WITH LESS THAN WILD ENTHUSIASM. (B) WITH REGARD TO THE VARIOUS ATTACKS ON THE U. S. IN THE FINAL DOCUMENT, I SAID THAT THE MIDDLE EAST SECTION WAS TOTALLY UNBALANCED, UNFAIR TO THE UNITED STATES FROM BEGINNING TO END, AND FAILED TO RECOGNIZE THE MANY STEPS THE USG HAS TAKEN TO TRY TO BRING PEACE TO THE AREA. U. S. VIEWS OF THE ZIONISM-IS-RACISM FORMULA ARE WELL KNOWN, AND THE MULTIPLE REFERENCES TO IT IN THE DOCUMENT ARE BOUND TO RECEIVE THE REVULSION IN THE U.S. THAT THEY DESERVE. SO FAR AS THE REFERENCES TO PUERTO RICO WERE CONCERNED, I SAID THEY WERE, IN MY VIEW, AN UNACCEPTABLE INTER-

VENTION IN THE INTERNAL AFFAIRS OF THE UNITED STATES,
AND AS SUCH WERE OF NO CONSEQUENCE.

6. COMMENT: I DO BELIEVE THAT THE YUGOSLAVS AND
THEIR ALLIES HAVE, IN FACT, BEATEN THE CUBANS BACK, AND
THAT THIS IS --FROM A U. S. STANDPOINT -- A
SIGNIFICANT ACCOMPLISHMENT. BUT I SEE NOTHING TO
BE GAINED (AND SOMETHING TO BE LOST) BY QUIET
ACQUIESCENCE IN THE STRONGLY ANTI-U. S. TONE OF MUCH
OF THE FINAL DOCUMENT. WHILE WE CAN HARDLY HOLD THE
YUGOSLAVS, INDIANS, ETC., RESPONSIBLE FOR THE OUTCOME
HERE, NEITHER DO I BELIEVE (AND I AM NOW SPEAKING
STRICTLY IN THE YUGOSLAV CONTEXT) IT WISE TO ACT
UNCONCERNED. WE NEED, I BELIEVE, TO DISTINGUISH
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BETWEEN THE POSITIVE EFFORT TO SHAPE THE MOVEMENT IN
WAYS THAT SERVE U. S. INTERESTS, AND POSITIONS THE
MOVEMENT TAKES -- WITH YUGOSLAV ACQUIESCENCE AT
LEAST -- WHICH WE FIND OBJECTIONABLE. THE ISSUE THEN,
SO FAR AS OUR DEALINGS WITH THE GOY ARE CONCERNED, IS
TO BALANCE RECOGNITION OF THEIR ACCOMPLISHMENTS WITH
APPROPRIATE INDICATIONS OF HEARTBURN OVER THE NAM'S
EXCESSES. I BELIEVE THIS CAN BEST BE ACCOMPLISHED BY
MY CONTINUING TO COMMENT ON A PERSONAL BASIS. IN
OTHER WORDS, I SEE NO NEED, WHERE, FOR AN OFFICIAL USG
REACTION.

7. WE WILL BE MEETING WITH YUGOSLAVS AND DIPLOMATS
INVOLVED IN THE CONFERENCE OVER THE NEXT FEW DAYS TO
GET THEIR PERSPECTIVE, AND WILL SUBMIT AN ANALYSIS
OF THE CONFERENCE AS SEEN FROM HERE AS SOON AS POSSIBLE.
EAGLEBURGER
UNQUOTE CHRISTOPHER

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